# DOWNTOWN OSHKOSH BUSINESS IMPROVEMENT DISTRICT

# **2024 OPERATING PLAN**

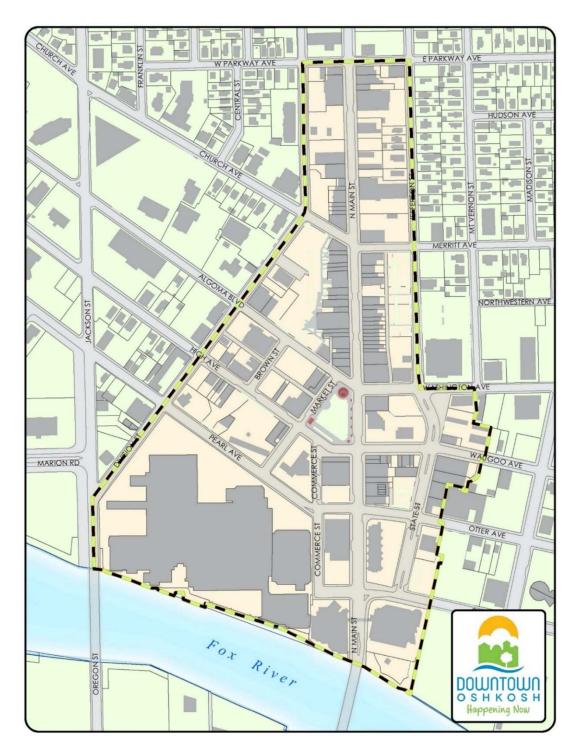




BID Board Approved: November 21, 2023 Common Council Approved:

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### **Downtown Oshkosh Business Improvement District Boundaries**

In general, the boundaries of the Downtown Oshkosh Business Improvement District are the Fox River on the south, Division St. on the west, Parkway Ave. on the north and Jefferson St./State St. on the east.

#### INTRODUCTION

In 1980, the Common Council adopted the Downtown Redevelopment Plan and Implementation Strategy. The Plan recommended increasing organizational efforts between the public and private sectors as well as establishing a voluntary special assessment district. A follow-up study, Planning Report - Central City Oshkosh, approved by the Common Council in 1987, expanded various elements of the previous plan and in particular recommended the creation of a management vehicle and funding base to serve the downtown area. The management tool recommended was a Business Improvement District.

The Downtown Oshkosh Business Improvement District (BID) is an essential entity to the Central Business District of Oshkosh. The BID, created in 1987, has maintained its initial premise to retain available free parking in the downtown, as well as proactively support revitalization efforts. Through the BID, property owners assess themselves to pay for activities to enhance and improve the downtown and to bring customers to the area.

The downtown continues to change as the mix of residential, commercial and professional occupants fill the district. The BID welcomes these changes as opportunities to continue economic development in our central city.

#### **BID LAW**

On April 6, 1984, the State of Wisconsin passed a law (Act 184), which allows for the creation of Business Improvement Districts. The law authorizes cities, villages and towns to create one or more business improvement districts to allow businesses within those districts to develop, manage, maintain and promote their districts and to establish an assessment method to fund these activities. A BID must be a geographic area within a municipality consisting of contiguous parcels that are subject to real estate taxes.

The formation of a Business Improvement District allows downtown business people, property owners, merchants, City officials and others to work together to determine what needs to be done to upgrade and strengthen the downtown and to pay the cost of those efforts, in whole or in part. It is a way for downtown stakeholders to decide what they want and to finance it.

A BID is the best available method for business people to organize, coordinate marketing and promotion efforts, provide management and maintenance programs and encourage business development. It affords property owners and business people a viable role in directing those affairs within the district. It also ensures that <u>all</u> beneficiaries of District programs participate in the funding of the programs.

Appendix C is a copy of the Wisconsin Statutes Section 66.1109, regarding business improvement districts.

## DOWNTOWN OSHKOSH BUSINESS IMPROVEMENT DISTRICT 2024 OPERATING PLAN AND ASSESSMENT

The Downtown Oshkosh BID has established allocations for the 2024 Operating Plan for each program category after reviewing previously supported activities and soliciting proposals for events. All costs related to the program categories listed below will be incurred in the calendar year 2024.

The Downtown Oshkosh Business Improvement District Board will carry out the proposed program of activities listed below and as shown on the Budget in Appendix A of this Plan. The budget is separated into the following categories; Leadership, Recruitment/Retention/Mural Grants, Events, Advertising, Gift Card Program, MemberCO, Beautification, Storage Unit and Reserves/Capital Improvements.

The BID will assess itself \$140,610.00 in 2024.

#### **PROGRAM CATEGORIES**

#### Leadership \$78,000

Oshkosh Convention and Visitors Bureau Service Contract (BID Manager) \$72,000 The BID contracts with the Oshkosh Convention and Visitors Bureau for the services of the BID Manager who is a full-time employee of the BID. Expenses from this line item also include postage, employment benefits and other payroll/salary related expenses.

#### Website Maintenance & Office Supplies \$5,000

Expenses from this line item will cover any costs associated with the downtownoshkosh.com website. This line item will also cover any needed office supply costs such as (but not limited to) envelopes, business cards, folders, etc.

#### Training \$1,000

\$1,000 of BID funds will be dedicated to training so BID staff can attend conferences, training seminars and experience other learning opportunities.

#### Grant Programs \$20,000

Money to be disbursed based on approved applications submitted; grant amounts vary based on requested/approved grant amounts

#### **Recruitment Fund Grant**

The Recruitment Fund Grant is offered as an incentive tool to recruit small businesses to fill vacant spaces and energize the downtown. This grant can be used for leasehold improvements, signage, fixtures and inventory/equipment. Recruitment print materials are

#### also taken from this line item.

#### Beautification Grant Program

The Beautification Grant Program was created to provide funds to businesses and/or property owners within the BID to assist with exterior building improvements including but not limited to facades, windows, doors and signage. The purpose of this grant is to improve the business climate in Downtown Oshkosh, enhance the quality of life and to encourage the development and maintenance of the buildings within the Business Improvement District. Beautification print materials are also taken from this line item.

#### Mural Grant Program

The Mural Grant Program was established to provide funds to property owners/artists within the BID to encourage exterior artwork that contributes to the beautification and economic vitality of the Downtown Oshkosh BID.

#### <u>Events \$54,000</u>

#### Waterfest \$2,500

Waterfest is a summer concert series that occurs on Thursday nights at the Leach Amphitheater, brought to the community by the Oshkosh Chamber of Commerce. The event brings a significant number of visitors to the downtown area, many of whom patronize downtown businesses before and after the event.

#### Wine Walk \$10,000

This is a BID event that happens two times throughout the year. The purpose of this event is to have attendees shop & explore Downtown Oshkosh while enjoying samples of wine within each participating business.

#### Holiday \$15,000

Previously ran for many years by the Oshkosh Chamber of Commerce, the BID continues the tradition of holding a nighttime parade in Downtown Oshkosh in the month of November. This is a great community event that brings thousands of people to the downtown area. The BID also will hold 'Reindeer in the Square' that includes live reindeer, music and other activities.

#### Farmers Market \$5,000

With over 140 vendors every Saturday morning, the Downtown Market brings the Oshkosh community fresh, in-season produce, meats, flowers, hand-crafted items and more. It is a major attraction that brings thousands of people downtown each week. This event takes place every Saturday from 8:00am-12:30pm on the 400 and 500 blocks of N Main Street and 100 block of Church Avenue.

#### Music Programming \$15,000

In an effort to create more programming and general activity downtown, the BID will host

music in Opera House Square to promote local musicians, draw people downtown and create a fun, family-friendly weekly activity for the community.

Downtown Chalk Walk \$4,000 2024 will be the 11<sup>th</sup> annual Chalk Walk event in Downtown Oshkosh.

#### Downtown Events \$2,500

An additional \$2,500 has been budgeted for new and other miscellaneous downtown events and activities throughout 2024.

#### Advertising \$15,000

The Advertising budget and will be used to promote and market Downtown Oshkosh throughout 2024 through a variety of different outlets including social media, newspaper advertisements, print advertising and more.

#### Gift Card Program \$1,000

Funds used to support the ACH pooling account, including the monthly fee of the program and transaction fees.

#### MemberCO \$2,000

#### Chocolate Stroll \$500

Funds will cover the cost of expenses for MemberCO's annual Chocolate Stroll event.

#### Spring Shopping Event \$1000

Funds will cover the cost of expenses for MemberCO's annual Cottontails & Cocktails event or an equivalent event.

#### Holiday Event/Activities \$500

Funds will cover the cost of expenses for MemberCO's annual holiday scavenger hunt and festivities.

### Arts & Beautification \$33,000

### Monthly Maintenance \$10,000

The Downtown BID maintains many different beautification efforts throughout the downtown area from seasonal banners and tree lightings to murals and garbage cleanup. \$10,000 will be dedicated to ensuring the various efforts can be maintained throughout the year.

#### Seasonal Plantings \$20,000

These funds will be used for flowers for the BID's 104 flower pots and 20+ bump outs as

well as holiday greens and decor for the pots in the winter months.

#### Seagull Mitigation Project \$3,000

The BID contracts with the U.S. Department of Agriculture's Wildlife Services team for the removal of seagull eggs and nests throughout the downtown area. This is a multi-year process and the \$3,000 will be designated for the 2024 contract with the USDA.

#### Storage Unit \$1,610

This line item is to cover the rental cost of the BID's storage unit. The storage unit is needed to store event materials and holiday décor.

#### Vibrant Spaces \$30,845

In 2023, the City of Oshkosh applied for and received the WEDC Vibrant Spaces Grant that will cover up to half of the project cost of the Algoma Alley Project. The total grant amount awarded was \$30,845. The project will be completed by 2025.

#### Sponsorships and Income \$94,845

<u>Music Programming - \$10,000</u> Multiple sponsorships

Wine Walks - \$25,000 Sponsorships, participation fees and event income

<u>Holiday - \$15,000</u> Sponsorships and participation fees

<u>Chalk Walk - \$5,000</u> Sponsorships and participation fees

<u>Vibrant Spaces - \$30,845</u> Sponsorship

<u>Chocolate Stroll - \$5,500</u> Sponsorships and event income

<u>Spring - \$3,500</u> Sponsorships and event income

#### **Reserves/Capital Improvements**

These funds have been set aside by the Board for projects and programs to support BID businesses. Any unspent funds from 2024 will be transferred into this account, unless otherwise mentioned as a rollover or transfer into a different line item.

#### ORGANIZATION

Pursuant to Section 66.1109(3), Wisconsin Statutes, a Downtown Business Improvement District Board has been appointed by the Mayor and confirmed by the Common Council. The Board is comprised of thirteen (12) members and two (2) alternate members representing the following interests: The Mayor may also appoint two non-voting youth members.

3 Owner/Non-Occupant 5 Non-Owner/Occupant 5 Owner/Occupant 2 Alternates

#### By-Laws Amended March 19, 2019

The distribution of non-occupant owners and owners/occupants may vary from time to time, as members are reappointed or as new members join the Board. Per section 66.1109 (3a), Wisconsin Statutes, a majority of the board members shall own or occupy real property in the Business Improvement District. Nonresidents of the City of Oshkosh are permitted as members of the Downtown Oshkosh Business Improvement District Board. Other membership requirements may apply per the "By-Laws of the Downtown Oshkosh Business Improvement District" (dated December 19, 1989, amended June 15, 2004, April 19, 2011, April 18, 2017 October 16, 2018 and March 19, 2019).

In addition, Board members represent different areas within the District, including large and small businesses. As a City entity, the Board will conduct its affairs under the open meetings law and public record requirements. The Director of Community Development or designee serves as the Secretary of the Board. Board meetings are held the third Tuesday of the month, starting at 8:00am, at Oshkosh City Hall or other venue within the BID. A roster of the 2024 BID Board members is included as Appendix E.

The Board is responsible for the management of the Business Improvement District. Responsibilities of the Board include implementing the Operating Plan and preparing annual reports on the District. The Board will also annually consider and make changes to the Operating Plan and submit the Operating Plan and Budget to the Common Council for approval.

#### **RELATIONSHIP TO DOWNTOWN PLANNING**

Creation of the Business Improvement District promotes the orderly development of the municipality by implementing recommendations of the City Comprehensive Plan, Downtown Action Plan and Imagine Oshkosh that contain various elements related to downtown design and development with prominent focus on beautification in BID areas as well as the promotion of downtown tourism. In 2000, the Common Council adopted the Downtown Action Plan, which contains various elements related to downtown design and development with prominent focus on redevelopment and beautification in BID areas. In November of 2017, the Common Council adopted *Imagine Oshkosh, A Master Plan for our Center City*. Imagine Oshkosh is an update and expansion to the Downtown Action Plan and serves as a policy guide and action framework for the center city which includes the BID. The Downtown Oshkosh Business Improvement District is consistent with and critical to the continued successful implementation of these downtown plans. The BID enables the private sector to undertake promotion, management, marketing and other programs essential to a prosperous downtown.

#### DOWNTOWN OSHKOSH BID ASSESSMENT METHOD

The Downtown Oshkosh Business Improvement District special assessment method utilizes assessed value information and property street footage data, both of which are available from the City Assessor's Office. As the absolute values of assessed value and footage cannot be combined, the values are calculated as a percentage of the total assessed value and a percentage of the street footage. The two percentages are added together, then divided by 200 percent, which results in a proportionate value of the total district.

In 2019, the BID increased the minimum special assessment from \$400.00 to \$420.00 and the maximum special assessment from \$8,000.00 to \$8,400.00, representing a 5% increase. The 2024 minimum and maximum assessments will not be increased, staying at \$420.00 & \$8,400.00, respectively.

Properties with a proportionate value between 0.0000% and 0.2486% are assessed the minimum special assessment of \$420.00.

Properties with a proportionate value greater than 5.7100% are assessed the maximum special assessment of \$8,400.00.

For properties with a proportionate value between 0.2487% and 5.7099% - The property's proportionate value is multiplied by \$1,633.5862, resulting in the special assessment for the property.

Example: 101 Algoma Boulevard has a Proportionate Value of 0.330955%. When multiplied by \$1,633.5862, the special assessment is \$540.64. (0.330955% x \$1,633.5862= \$540.64)

The raw data, assessment calculations and proposed District assessment for each property in the Downtown Oshkosh Business Improvement District are presented in Appendix B. The data for the assessment method have been obtained from the files of the City Assessor and are subject to final tabulation by the City. To account for street front footages, the frontage of the property's primary address as identified by the City Assessor is used. Properties with more than one street frontage are not combined.

Only property used for commercial and manufacturing purposes, including real property used exclusively for manufacturing purposes, in the District will be assessed. Real property used exclusively for residential (single and two-family) purposes will not be assessed.

## APPENDIX A: 2024 DOWNTOWN OSHKOSH BUSINESS IMPROVEMENT DISTRICT BUDGET

REVENUE - 2024 BID ASSESSMENT REVENUE - SPONSORSHIPS REVENUE - EVENT INCOME			\$ \$ \$	140,610 60,845 34,000
EXPENSES			\$	235,455
	Br	eakdown		Total
Leadership			\$	78,000
<b>Oshkosh CVB Service Contract (BID Manager)</b>	\$	72,000		
Website Maintenance/Office Supplies	\$	5,000		
Training	\$	1,000		
	\$	78,000		
<b>Recruitment &amp; Beautification Grant Programs</b>			\$	20,000
Events			\$	54,000
Waterfest	\$	2,500		,
Music Programming	\$	15,000		
Wine Walks	\$	10,000		
Holiday Parade	\$	15,000		
Farmers Market	\$	5,000		
Chalk Walk	\$	4,000		
Downtown Events	\$	2,500		
Downtown Events	\$	54,000		
Vibrant Spaces Grant			\$	30,845
Advertising			\$	15,000
Autor using			Φ	10,000
Gift Card Program			\$	1,000
MemberCO			\$	2,000
Holiday	\$	500		
Spring	\$	1,000		
Chocolate Stroll	\$	500		
	\$	2,000		
Arts and Beautification			\$	33,000
Monthly Maintenance	\$	10,000	4	22,000
Holiday/Seasonal Plantings	\$	20,000		
Seagull Mitigation Project	\$	3,000		
~	\$	33,000		
Storage Unit			\$	1,610
Storage Unit			Ф	1,010
			\$	235,455
Reserves/Capital Improvements				

Approximately \$83,000 on January 1, 2024

A SCESSMENT OF \$140 410 00 \$445 00 MINIMIM \$9 900 00 MAYIMIM ASSESSMENT*	APPENDIX B: 2024 DOWNTOWN OSHKOSH BUSINESS IMPROVEMENT DISTRICT ASSESSMENT ROLL
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NUMER   ADDRESS   VALUE VALUE   XISSED VALUE   ROTIAL VALUE   ROTIAL ROTIAL   ROTIAL   ROTIAL <td>1.40%</td> <td></td> <td></td> <td>624.00</td> <td></td> <td>0.780%</td> <td>Γ</td> <td></td> <td>t</td> <td>\$ 177,900</td> <td>206 N MAIN ST</td> <td>1.5</td> <td>0200030000</td>	1.40%			624.00		0.780%	Γ		t	\$ 177,900	206 N MAIN ST	1.5	0200030000
NMER   ADDRES   ASSESSED   \$TOTAL   TOTAL   TOTAL   TOTAL   STOTAL   STOTAL   STOTAL   TOTAL   STOTAL	1.34%			7,314.66		9.146%			t	\$ 2,963,700	111 N MAIN ST	-	0100300000
NNER   ADDRESS   ASSESSED VALUE   %TOTAL SENCE   %TOTAL FOUNACE FOUNACE SELC   TOTAL % TOTAL %   TOTAL % FOUNACE FOUN	0.00%			8,820.00		11.546%			t	\$ 4,695,800	100 N MAIN ST		0800570000
MVER   ADDRESS   VALUE   STOTAL SENSE   TOTAL SENSE   TOTAL SEN	0.00%	\$		8,820.00		18.089%			t	1	I N MAIN ST	+	0100400000
NVER   ADDRESS   ASSESSED VALUE   % TOTAL VALUE   % TOTAL NUE   % TOTAL (NULE % L)   % TOTAL % L)   % TOTA	1.52%			616.58	0.385% \$	0.771%			F		0 HIGH AVE	≶	0100990000
WRR   ADDRESS   XICIAL VALUE   ROTIAL SUBSED   RICIAL NALUE   RICIAL VALUE   RICIAL RICIAL   RICIAL	1.52%			629.73	0.394% \$	0.787%		Γ	T		0 HIGH AVE	O OSHKOSH LUXURY LOFTS LLC	0101020000
NURR   ADDRESS   ASSESED VALLE   NOTAL VALLE   FRONTAGE VALLE   FRONTAGE FRONTAGE   TOTAL VALUE %   TOTAL VALUE %   TOTAL VALUE %   TOTAL VALUE %   2024 VALUE %   2023 VALUE % <td>1.52%</td> <td>\$ 9.33</td> <td></td> <td>623.42</td> <td>0.390% \$</td> <td>0.780%</td> <td>0.719%</td> <td></td> <td></td> <td>\$ 36,000</td> <td>145 HIGH AVE</td> <td>_</td> <td>0101030000</td>	1.52%	\$ 9.33		623.42	0.390% \$	0.780%	0.719%			\$ 36,000	145 HIGH AVE	_	0101030000
NURR   ADDRESS   ASSESSED VALUE   % TOTAL ASSESSED   RONTAGE FRONTAGE   % TOTAL (VALUE % + RONTAGE   TOTAL %/2 (Proportionate RONTAGE   TOTAL %/2 (Proportionate RONTAGE   2024 (Proportionate RONTAGE   2024 (Proportionate RONTAGE   2024 (Proportionate RONTAGE   2024 (Proportionate RONTAGE   2024 (Proportionate RONTAGE   2024 (Proportionate RONTAGE   2024 (Proportionate RONTAGE   2024 (Proportionate RONTAGE   2024 (Proportionate RONTAGE   2024 (Proportionate REONTAGE   2023 (Proportionate REONTAGE   2023 (Proportionate REONTAGE   2023 (Proportionate REONTAGE   2023 (Proportionate REONTAGE   2023 (Proportionate REONTAGE   2023 (Proportionate REONTAGE   2023 (Proportionate REONTAGE   2023 (Proportionate REONTAGE   2023 (Proportionate REONTAGE   20237 (Proportionate REONTAGE	1.40%			784.48	0.490% \$	0.981%	0.599%				144 HIGH AVE	_	0101000000
NURR   ADDRESS   VALUE   % TOTAL   COLOUR   COLOUR </td <td>0.00%</td> <td></td> <td></td> <td>445.00</td> <td>0.222% \$</td> <td>0.444%</td> <td>0.240%</td> <td></td> <td>1</td> <td></td> <td>141 HIGH AVE</td> <td>-</td> <td>0101040000</td>	0.00%			445.00	0.222% \$	0.444%	0.240%		1		141 HIGH AVE	-	0101040000
VNER   ADDRESS   ASSESSED VALUE   % TOTAL ASSESSED   % TOTAL ASSESSED   % TOTAL FRONTAGE   % TOTAL (VALUE % + FRONTAGE   % TOTAL (VALUE % + YOLUE   % TOTAL (VALUE % + YOLUE % + YOLUE % + YOLUE   % TOTAL (VALUE % + YOLUE % + YOLUE % + YOLUE % + YOLUE   % TOTAL (VALUE % + YOLUE %	1 40%			443.00	5 %08C 0	0.577%	0.400%	Τ	T	008 661 \$	130 HIGH AVE		0101050000
NURR   ADDRESS   ASSESSED VALUE   % TOTAL VALUE   % TOTAL KNUE   % TOTAL VALUE   % TOTAL KNUE   % TOTAL VALUE   % TOTAL KNUE   % TOTAL K	1.38%			2,238.48	1.399% \$	2./99%	%8cc.1	Ι	t		132 HIGH AVE	20	0101010000
NURR   ADDRESS   ASSESSED VALUE   R TOTAL VALUE   S TOTAL VALUE   S TOTAL VALUE   S TOTAL VALUE   S TOTAL VALUE   TOTAL VALUE   S TOTAL PRONTAGE   TOTAL RONTAGE   S TOTAL PRONTAGE   TOTAL VALUE   S TOTAL VALUE   TOTAL VALUE   S TOTAL VALUE   TOTAL VALUE   S TOTAL VALUE   TOTAL VALUE   S TOTAL PRONTAGE   TOTAL PRONTAGE   S TOTAL PRONTAGE   TOTAL VALUE   ASSESSMENT VALUE   ASSESSMENT ASSESSMENT   ASSESSMENT	1.54%			895.29	0.560% \$	1.119%	Γ		T		118 HIGH AVE	+	0100870000
NURR   ADDRESS   VALUE   % TOTAL VALUE   % TOTAL VALUE   % TOTAL VALUE   % TOTAL VALUE   % TOTAL VALUE   M TOTAL VALUE   % TOTAL VALUE   TOTAL VALUE   % TOTAL VALUE   M TOTAL (VALUE % + (VALUE % + (NOVIAGE %)   M TOTAL % Z (VALUE % + (NOVIAGE %)   M TOTAL % Z (VALUE % + (NOVIAGE %)   X SESSMENT VALUE   ASSESSMENT VALUE   ASSESSMENT (VALUE % + (NOVIAGE %)   M STAL (VALUE % + (NOVIAGE %)   M STAL (VALUE % + (NOVIAGE %)   X SESSMENT (VALUE % + (NOVIAGE %)   ASSESSMENT (VALUE % + (NOVIAGE %)   COSTAL (VALUE % + (NOVIAGE %)   X SESSMENT (VALUE % + (NOVIAGE %)   ASSESSMENT (VALUE % + (NOVIAGE %)   COSTAL (VALUE % + (NOVIAGE %)   X SESSMENT (VALUE %)	0.00%	\$		445.00		0.428%				\$ 112,200	114 HIGH AVE	MAX P/KARIN	0100890000
NURR   ADDRESS   VALUE   % TOTAL VALUE   % TOTAL VALUE   % TOTAL VALUE   TOTAL VALUE   % TOTAL VALUE   TOTAL VALUE   M TOTAL VALUE   % TOTAL VALUE   TOTAL VALUE   % TOTAL FRONTAGE   TOTAL FRONTAGE   % TOTAL FRONTAGE   TOTAL VALUE   % TOTAL VALUE   ASSESSMENT VALUE	1.35%	\$ 10.21		763.89		0.955%			Π	\$ 283,600	103 HIGH AVE		0100850000
NURR   ADDRESS   VALUE   % TOTAL VALUE   % TOTAL ASSESSED   % TOTAL STOTAL   TOTAL (VALUE % L)   TOTAL % L)   2024 (VALUE % L)   2023 (VALUE % L)   \$ CTAL (VALUE % L)   TOTAL % L)   TOTAL % L)   2024 (VALUE % L)   2023 (VALUE % L)   \$ CTAL (VALUE % L)   TOTAL % L)   2024 (VALUE % L)   2023 (VALUE % L)   \$ CTAL (VALUE % L)   TOTAL % L)   2024 (VALUE % L)   2023 (VALUE % L)   2024 (VALUE % L)   2023 (VALUE % L)   CTAL % L)   2023 (VALUE % L)   2024 (VALUE % L)   2023 (VALUE % L)   2024 (VA	0.00%			445.00		0.421%					101 HIGH AVE		0100860000
NUD   101 ALGOMA BLVD   \$ 227,200   0.381%   24.00   0.288%   0.406%%   0.334%   \$ 534.84   \$ 527.86   \$ 1.071.%   \$ 1.001	1.47%	\$ 13.85		953.72		1.192%	0.959%	Τ	$^{+}$	\$ 139300	420 DIVISION ST	0 STAPEL PROPERTIES LLC	0701240000
ASJESSMENT   CTOTAL   % TOTAL	0.00%	C7'/ \$		202.20		0.220.0	0.4/9%	T	t	000'LK &			0010660010
ASJESSMENT (C) (140,00,00,000,000,000,000,000,000,000,00	0.00%	÷ +		8,820.00		15.193%	4.618%	T	t	6,0	101 COMMERCE ST	-	0100600101
ASJESSMENT   CT AU, OT C, V, V, OT C, V, V, V, OT C, V, V, V, OT C, V,	1.34%	\$ 21.51		1,623.30	_	2.030%	Γ		t		146 ALGOMA BLVD	-	0701230000
ASJESSMENT OF J HV, 010,00, JH2,000,0000,0000,0000,0000,0000,0000,00	1.48%	\$ 16.82		1,149.72		1.438%				\$ 142,500	138 ALGOMA BLVD		0701220000
ADDRESS   % TOTAL   % TOTAL   % TOTAL   TOTAL   TOTAL   TOTAL   2024   2023   \$ Change   % Change	1.34%		_	1,693.67		2.118%	1.005%		Π	\$ 663,200	110 ALGOMA BLVD		0700060000
R ADDRESS ASSESSED % TOTAL % TOTAL TOTAL % TOTAL %/2 2024 2023 \$ CHANGE % Change   R ADDRESS ASSESSED % TOTAL % TOTAL TOTAL % TOTAL %/2 2024 2023 \$ CHANGE % Change   R ADDRESS VALUE VALUE FRONTAGE % TOTAL % TOTAL %/2 2024 2023 \$ CHANGE % Change   No VALUE VALUE VALUE VALUE % TOTAL (VALUE % + (Proportionate ASSESSMENT ASSESSMENT ASSESSMENT FROM 2023 from 2023   101 MICOLULE IV/D \$ 207 000 0.2011 0.0011 0.0001 0.0011	1.34%		\$ 1,023.27	1,036.97		1.297%	0.599%			\$ 415,700	103 ALGOMA BLVD	0 ONE SIX EIGHT ENTERPRISE LLC	0100950000
ADDRESS VALUE ASSESSED FRONTAGE FRONTAGE (VALUE % + (Proportionate ASSESSMENT ASSESSMENT ASSESSMENT ASSESSMENT ASSESSMENT ASSESSMENT ASSESSMENT FROM 2023	1 229	¢ 700	507 84	2N 3140.010	P/CC P/CC	Z	-	T	<	000 200			
	% Change from 2023	\$ CHANGE FROM 2023				NLUE % +		FRONTAGE	ASSESSED	VALUE	ADDRESS		TAX ID NO.
A VEVANENT DE VIAITETTUR VAAETET ANNUMATIAE VE VUITITA A VIATIAN A VEVANENT.			2000	2001	TOTAL # ID	AXIMUM AS:	,820.00 M	VIMUM, Şe	45.00 MIN	<u>,610.00, 34</u>	SESSMENT OF \$140	AS	

A rate of \$159,954.03 is used to calculate assessments for properties with a Proportionate Value between 0.27821% and 5.51407%.	*Properties with a Proportionate Value less than 0.27820% are assessed \$445.00. Properties with a Proportionate Value greater than 5.51408% are assessed \$8,820.00.

0.00%	ې 0.00	\$ 140,610.00	\$ 140,610.00	5%	200.000%	100.000%	a Volue grego	100.000%	3 57,613,900	research \$445 00 Prope	101.00.00 Properties with a Proportionate Value less than 0.07820% are assessed \$445.00. Properties with a Proportionate Value areater than 5.514.0% are assessed \$8.820.00	*Pronerties
0.00%	- \$	445.00	445.00		0.299%				\$ 6,700	0 WAUGOO AVE	O JACOPA INC	0200170000
0.00%	-	\$ 445.00		0.175% \$	0.349%			0.110%	\$ 65,400	25 WAUGOO AVE	_	0200160000
1.45%	\$ 7.47	_	524.02		0.655%				\$ 104,800	19 WAUGOO AVE		0200150000
0.00%	\$	445.00	445.00	_	0.321%		20.00		\$ 48,700	17 WAUGOO AVE		0200140000
0.00%	•	445.00	445.00	_	0.431%			1	\$ 10,400	0 WAUGOO AVE	_	0200090000
0.00%	5	445.00	445.00		0.464%			1	\$ 130,300	13 WAUGOO AVE	-	0200100000
200.00		445.00	445.00		0.540%	Τ		+	\$ 75,700	9 WALIGOO AVE	_	0000110000
1 47%	\$ 22.35 \$	4 1,517 R1	1 540 16	5 26570 U	267C6 1	1 548%	129.20	0.377%	\$ 224 900	102 WALIGOO AVE		
1.44%		3 450 75	3 504 33		1.640%	Т		T	\$ 284,600	16 WASHINGTON AVE	_	0401030000
1.39%		649.31	658.31	-	0.823%		40.00	t	\$ 204,900	JUU SIAIESI	_	0200640000
1.42%		1,071.62	1,086.81	_	1.359%	Τ		t	\$ 272,800	224 STATE ST	+	0200200000
1.40%		743.90	754.29	_	0.943%	Γ		t		219 STATE ST	_	0200080000
1.45%		+-	688.26	_	0.861%		54.00	T	\$ 127,200	216 STATE ST	Ξ	0200210000
1.41%	\$ 16.66	-	1,199.63		1.500%			F	\$ 322,600	208 STATE ST	_	0200230000
-100.00%	\$ (1,205.25)	-		0.000% \$	0.000%				- \$	206 STATE ST	-	0200240000
1.44%			2,224.90		2.782%			Π	\$ 454,500	126 STATE ST	_	0800350000
1.49%	\$ 29.14	-	\$ 1,990.59	1.244% \$	2.489%			0.407%	\$ 242,700	250 PEARL AVE	_	0101180000
1.42%	\$ 8.09	_	579.15		0.724%				\$ 145,900	222 PEARL AVE		0100770000
0.00%	\$	-		14.867% \$	29.735%			_	\$ 11,351,400	201 PEARL AVE		0100600000
1.40%		-	3,824.18		4.782%				\$ 1,100,000	50 PEARL AVE	-	0100810000
1.51%		929.11	943.10	0.590%	1.179%		87.50		\$ 77,800	11 W PARKWAY AVE		0700640000
1.52%		1,242.24	1,261.07	_	1.577%				\$ 82,600	17 E PARKWAY AVE	_	0401720000
1.51%		637.29	646.92	_	0.809%			1	\$ 47,800	TO N MAIN ST	10 FOX RIVER DEVELOPMENT CO/BRICKHOUSE PRO	0401600000
1.51%		933.30	947.40	_	1.185%				\$ 71,000	O N MAIN ST	_	0100170000
1.46%		542.40	550.34	_	0.688%		Ι	1	\$ 88.700	584 N MAIN ST	ΣŪ	0401710000
1 4.5%		579 66	588.04	_	0.235%	Т		1	\$ 115300	582 N MAIN ST	_	0401700100
1.37%	RC 6 \$	674.98	684.26	-	0.856%	Ι		1	\$ 227,100	579 N MAIN ST	DO HOOPMAN & CO DOWNTOWN II C	0700500000
		445.00	445.00	_	0.477%		T	1	\$ 70.300	576 N MAIN ST	_	0401700200
	\$ 29.88	2.099.47	2.129.35	S %1551	2.662%			1	\$ 512,600	571 N MAIN ST	IND INVESTMENTS I I C	0700460000
%/14-1	85 8C \$	\$ 1,4/7.10	_		2 5379	1 48797	140.00	0.07//	\$ 504 A00	570 N MAIN ST	_	0401620000
1.47%		1,0/7.70	1,700.04	_	0,000%	Τ		t		CEONIMAIN SI	_	
1.40%	18.94	1,349./2	1 000 04	_	M11/1	0.0270	170 00	T	381,000	544 N MAIN SI	BRIC	0401150100
1.40%	\$ 1004	1,0/4.04	1,374.07	_	0/44/0	Τ		t	\$ 201.000	STAN WAIN SI	_	
1.28%		2,145.98	2,1/3.42	_	2./18%				3 1,119,900	531 N MAIN ST	+-	0700350100
0.00%		445.00	445.00	_	0.343%	Τ		T	\$ 61,500	523 N MAIN ST	+	0700340000
1.39%	\$ 13.41	+-		0.612%	1.224%	Т		0.505%	\$ 301,100	519 N MAIN ST		0700320000
0.00%		+		_	0.442%	Γ		T	\$ 120,600	515 N MAIN ST	-	0700280000
0.00%	-		\$ 445.00	_	0.429%				\$ 113,100	513 N MAIN ST		0700270000
0.00%			445.00	0.209%	0.417%		20.00		\$ 105,700	511 N MAIN ST		0700290000
1.32%		1,985.39	2,011.64	_	2.515%				\$ 870,700	501 N MAIN ST	_	0700260000
1.42%	\$ 28.38		2,031.54	1.270%	2.540%		_	1	\$ 514,000	500 N MAIN ST	-	0401080000
1.32%	\$ 17.90	1.354.13	1.372.03	_	1.716%	Τ	60.00	0.996%	\$ 594.000	480 N MAIN ST	_	0400940000
0.00%		-	× 445.00	0.1/7%	%CCC.U	0.240%	Τ	T	000,70 4	465 N MAIN ST	N STABEL PROPERTIES I LLC	0700230000
1.46%	\$ /.0/	482.4/	489.54		0.612%	Τ	40.00	T	\$ /9,100	459 N MAIN SI	_	0700240000
0.00%		-		_	0.323%	Γ	Γ	t	\$ 49,500	457 N MAIN ST	-	0700210000
1.39%	\$ 8.54	-	\$ 623.27	_	0.779%		Γ	T	\$ 189,500	456 N MAIN ST	+	0401070000
0.00%	-	-		0.161% \$	0.322%			F	\$ 49,100	455 N MAIN ST		0700200000
0.00%		-		0.223% \$	0.446%				\$ 122,800	452 N MAIN ST	_	0400950000
1.44%			1,131.76		1.415%				\$ 232,000	451 N MAIN ST	STAPEL P	0700140000
1.33%	_	-		-	1.055%				\$ 355,800	448 N MAIN ST UNIT 1	_	0400960000
1.44%	\$ 7.25			_	0.640%	Τ		1	\$ 110,200	445 N MAIN ST	_	0700190000
0.00%	-	-	-	88%	0.377%	0.240%	20.00	+	\$ 81.600	441 N MAIN ST	00 BARBARA KIELE-COUILLARD/JOEL COUILLARD	0000710070
% Change from 2023	\$ CHANGE FROM 2023	610 ENT	610	te	(VALUE % +	% TOTAL FRONTAGE	FRONTAGE	ASSESSED	VALUE	ADDRESS	OWNER	TAX ID NO.
		reuc	2024			0,020.00 M		STOTAL	,010.00, 24			

APPENDIX B: 2024 DOWNTOWN OSHKOSH BUSINESS IMPROVEMENT DISTRICT ASSESSMENT ROLL ASSESSMENT OF \$140,610.00, \$445.00 MINIMUM, \$8,820.00 MAXIMUM ASSESSMENT\*

#### APPENDIX C

#### 66.1109 Business improvement districts.

(1) In this section:

- 66.1109(1)(a) "Board" means a business improvement district board appointed under sub. (3) (a).
- (b) "Business improvement district" means an area within a municipality consisting of contiguous parcels and may include railroad rights-of-way, rivers, or highways continuously bounded by the parcels on at least one side, and shall include parcels that are contiguous to the district but that were not included in the original or amended boundaries of the district because the parcels were tax-exempt when the boundaries were determined and such parcels became taxable after the original or amended boundaries of the district were determined.
- (c) "Chief executive officer" means a mayor, city manager, village president or town chairperson.
- (d) "Local legislative body" means a common council, village board of trustees or town board of supervisors.
- (e) "Municipality" means a city, village or town.
- (f) "Operating plan" means a plan adopted or amended under this section for the development, redevelopment, maintenance, operation and promotion of a business improvement district, including all of the following:
- 1. The special assessment method applicable to the business improvement district.
- 1m. Whether real property used exclusively for manufacturing purposes will be specially assessed.
- 2. The kind, number and location of all proposed expenditures within the business improvement district.
- 3. A description of the methods of financing all estimated expenditures and the time when related costs will be incurred.
- 4. A description of how the creation of the business improvement district promotes the orderly development of the municipality, including its relationship to any municipal master plan.
- 5. A legal opinion that subds. 1. to 4. have been complied with.
- (g) "Planning commission" means a plan commission under s. 62.23, or if none a board of public land commissioners, or if none a planning committee of the local legislative body.
- (2) A municipality may create a business improvement district and adopt its operating plan if all of the following are met:
- (a) An owner of real property used for commercial purposes and located in the proposed business improvement district designated under par. (b) has petitioned the municipality for creation of a business improvement district.
- (b) The planning commission has designated a proposed business improvement district and adopted its proposed initial operating plan.
- (c) At least 30 days before creation of the business improvement district and adoption of its initial operating plan by the municipality, the planning commission has held a public hearing on its proposed business improvement district and initial operating plan. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice together with a copy of the proposed initial operating plan and a copy of a detail map showing the boundaries of the proposed business improvement district shall be sent by certified mail to all owners of real property within the proposed business improvement district. The notice shall state the boundaries of the proposed business improvement district and shall indicate that copies of the proposed initial operating plan are available from the planning commission on request.
- (d) Within 30 days after the hearing under par. (c), the owners of property to be assessed under the proposed initial operating plan having a valuation equal to more than 40 percent of the valuation of all property to be assessed under the proposed initial operating plan, using the method of valuation specified in the proposed initial operating plan, or the owners of property to be assessed under the proposed initial operating plan having an assessed valuation equal to more than 40 percent of the assessed valuation of all property to be assessed under the proposed initial operating plan having an assessed valuation equal to more than 40 percent of the assessed valuation of all property to be assessed under the proposed initial operating plan, have not filed a petition with the planning commission protesting the proposed business improvement district or its proposed initial operating plan.
- (e) The local legislative body has voted to adopt the proposed initial operating plan for the municipality.
- (2m) A municipality may annex territory to an existing business improvement district if all of the following are met:
- (a) An owner of real property used for commercial purposes and located in the territory proposed to be annexed has petitioned the municipality for annexation.
- (b) The planning commission has approved the annexation.
- (c) At least 30 days before annexation of the territory, the planning commission has held a public hearing on the proposed annexation. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice together with a copy of a detail map showing the boundaries of the territory proposed to be annexed to the business improvement district shall be sent by certified mail to all owners of real property within the territory proposed to be annexed. The notice shall state the boundaries of the territory proposed to be annexed.
- (d) Within 30 days after the hearing under par. (c), the owners of property in the territory to be annexed that would be assessed under the operating plan having a valuation equal to more than 40 percent of the valuation of all property in the territory to be annexed that would be assessed under the operating plan, using the method of valuation specified in the operating plan, or the owners of property in the territory to be annexed that would be assessed under the operating plan having an assessed valuation equal to more than 40 percent of the assessed valuation equal to more than 40 percent of the assessed valuation equal to more than 40 percent of the assessed valuation of all property in the territory to be annexed that would be assessed under the operating plan having an assessed valuation equal to more than 40 percent of the assessed valuation of all property in the territory to be annexed that would be assessed under the operating plan, have not filed a petition with the planning commission protesting the annexation.

(3)

(a) The chief executive officer shall appoint members to a business improvement district board to implement the operating plan. Board members shall be confirmed by the local legislative body and shall serve staggered terms designated by the local legislative body. The board shall have at least 5 members. A majority of board members shall own or occupy real property in the business improvement district.

- (b) The board shall annually consider and may make changes to the operating plan, which may include termination of the plan, for its business improvement district. The board shall then submit the operating plan to the local legislative body for its approval. If the local legislative body disapproves the operating plan, the board shall consider and may make changes to the operating plan and may continue to resubmit the operating plan until local legislative body approval is obtained. Any change to the special assessment method applicable to the business improvement district shall be approved by the local legislative body.
- (c) The board shall prepare and make available to the public annual reports describing the current status of the business improvement district, including expenditures and revenues. The report shall include one of the following:
- t if the she has a she we have a she is the she has a she we have a she have
- If the cash balance in the segregated account described under sub. (4) equaled or exceeded \$300,000 at any time during the period covered by the report, the municipality shall obtain an independent certified audit of the implementation of the operating plan.
- 2. If the cash balance in the segregated account described under sub. (4) was less than \$300,000 at all times during the period covered by the report, the municipality shall obtain a reviewed financial statement for the most recently completed fiscal year. The statement shall be prepared in accordance with generally accepted accounting principles and include a review of the financial statement by an independent certified public accountant.
- (cg) For calendar years beginning after December 31, 2018, the dollar amount at which a municipality is required to obtain an independent certified audit under par. (c) 1. and the dollar amount at which a municipality is required to obtain a reviewed financial statement under par. (c) 2. shall be increased each year by a percentage equal to the percentage change between the U.S. consumer price index for all urban consumers, U.S. city average, for the month of August of the previous year and the U.S. consumer price index for all urban consumers, U.S. city average, for the month of August 2017, as determined by the federal department of labor. Each amount that is revised under this paragraph shall be rounded to the nearest multiple of \$10 if the revised amount is not a multiple of \$10 or, if the revised amount is a multiple of \$5, such an amount shall be increased to the next higher multiple of \$10.
- (cr) The municipality shall obtain an additional independent certified audit of the implementation of the operating plan upon termination of the business improvement district.
- (d) Either the board or the municipality, as specified in the operating plan as adopted, or amended and approved under this section, has all powers necessary or convenient to implement the operating plan, including the power to contract.
- (4) All special assessments received from a business improvement district and all other appropriations by the municipality or other moneys received for the benefit of the business improvement district shall be placed in a segregated account in the municipal treasury. No disbursements from the account may be made except to reimburse the municipality for appropriations other than special assessments, to pay the costs of audits and reviewed financial statements required under sub. (3) (c), or on order of the board for the purpose of implementing the operating plan. On termination of the business improvement district by the municipality, all moneys collected by special assessment remaining in the account shall be disbursed to the owners of specially assessed property in the business improvement district, in the same proportion as the last collected special assessment.
- (4g) A municipality may convert a business improvement district under this section into a neighborhood improvement district under s. 66.1110 if an owner of real property that is subject to general real estate taxes, that is used exclusively for residential purposes, and that is located in the business improvement district petitions the municipality for the conversion. If the municipality approves the petition, the board shall consider and may make changes to the operating plan under s. 66.1110 (4) (b).
- (4m) A municipality shall terminate a business improvement district if the owners of property assessed under the operating plan having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan, or the owners of property assessed under the operating plan having an assessed valuation equal to more than 50 percent of the assessed under the operating plan, file a petition with the planning commission requesting termination of the business improvement district, subject to all of the following conditions:
- (a) A petition may not be filed under this subsection earlier than one year after the date the municipality first adopts the operating plan for the business improvement district.
- (b) On and after the date a petition is filed under this subsection, neither the board nor the municipality may enter into any new obligations by contract or otherwise to implement the operating plan until the expiration of 30 days after the date of hearing under par. (c) and unless the business improvement district is not terminated under par. (e).
- (c) Within 30 days after the filing of a petition under this subsection, the planning commission shall hold a public hearing on the proposed termination. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice together with a copy of the operating plan and a copy of a detail map showing the boundaries of the business improvement district shall be sent by certified mail to all owners of real property within the business improvement district. The notice shall state the boundaries of the business improvement district and shall indicate that copies of the operating plan are available from the planning commission on request.
- (d) Within 30 days after the date of hearing under par. (c), every owner of property assessed under the operating plan may send written notice to the planning commission indicating, if the owner signed a petition under this subsection, that the owner retracts the owner's request to terminate the business improvement district, or, if the owner did not sign the petition, that the owner requests termination of the business improvement district.
- (e) If after the expiration of 30 days after the date of hearing under par. (c), by petition under this subsection or subsequent notification under par. (d), and after subtracting any retractions under par. (d), the owners of property assessed under the operating plan having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan, or the owners of property assessed under the operating plan having an assessed valuation equal to more than 50 percent of the assessed under the operating plan having an assessed valuation equal to more than 50 percent of the assessed valuation of all property assessed under the operating plan, have requested the termination of the business improvement district, the municipality shall terminate the business improvement district on the date that the obligation with the latest completion date entered into to implement the operating plan expires.

- (a) Real property used exclusively for residential purposes and real property that is exempted from general property taxes under s. 70.11 may not be specially assessed for purposes of this section.
- (b) A municipality may terminate a business improvement district at any time.
- (c) This section does not limit the power of a municipality under other law to regulate the use of or specially assess real property.
- (d) If real property that is specially assessed as authorized under this section is of mixed use such that part of the real property is exempted from general property taxes under s. 70.11 or is residential, or both, and part of the real property is taxable, the municipality may specially assess as authorized under this section only the percentage of the real property that is not tax-exempt or residential. This paragraph applies only to a 1st class city.

History: 1983 a. 184; 1989 a. 56 s. 258; 1999 a. 150 s. 539; Stats. 1999 s. 66.1109; 2001 a. 85; 2017 a. 59, 70, 189.

#### **APPENDIX D - Legal Opinion**



City Attorney's Office Phone: (920) 236-5115 Fax: (920) 236-5106 http://www.ci.oshkosh.wi.us

November 21, 2023

Ms. Kelly Nieforth Director of Community Development City of Oshkosh 215 Church Avenue PO Box 1130 Oshkosh, WI 54903-1130

Re: Downtown Oshkosh Business Improvement District - 2024 Operating Plan

Dear Ms. Nieforth:

I have reviewed the proposed 2024 operating plan submitted by the Downtown Oshkosh Business Improvement District (BID), specifically with regard to the requirements set forth in Section 66.1109(1)(f) Wis. Stats., which calls for a legal opinion that certain requirements are met in the operating plan.

The operating plan includes a provision indicating the special assessment method applicable to the BID. Real property used exclusively for manufacturing purposes will be assessed under the plan. A description of the kind, number, and location of the proposed expenditures within the BID is included as well as a description of the methods of financing to be used. The Plan specifies that all costs will be incurred during calendar year 2024. Finally, the operating plan contains the required description of how the BID promotes the orderly development of the municipality, including its relationship to the City's Comprehensive Plan, Downtown Action Plan and Imagine Oshkosh Plan. It is, therefore, my opinion that requirements of Section 66.1109(1)(f) have been complied with.

Yours truly, CITX OF OSHKOSH inh Evnn A. Lorenson City Attorney

Cc: John Zarate, Staff Liaison to BID

### APPENDIX E

## Downtown Oshkosh Business Improvement District Board Members

Board Member	Category	Term Expires
Marlo Ambas	Owner/Occupant	5/31/2024
Chanda Anderson	Non-Owner/Occupant	5/31/2024
Megan Lang, Chair	Owner/Non-Occupant	5/31/2025
Kris Larson, Vice Chair	Owner/Occupant or Non- Owner/Occupant	5/31/2025
Autumn Urban	Non-Owner/Occupant	5/31/2024
Sandra Prunty	Owner/Occupant	5/31/2025
Andy Ratchman	Non-Owner/Occupant	5/31/2024
Barb Nelson	Non-Owner/Occupant	5/31/2026
Carrie Olson	Owner/Occupant	5/31/2025
James Stapel	Owner/Non-Occupant or Owner/Occupant	5/31/2026
James Evans	Owner/Occupant	5/31/2026
Aaron Armstrong	Owner/Occupant	5/31/2024
Dr. Jill Anderson	Owner/Occupant	5/31/2026
Derek Mulloy	Alternate #1	5/31/2025
Leonard Wiensch	Alternate #2	5/31/2024